



MPA Enforcement Training
November 29th – December 2nd 2011
St. George's, Grenada

Workshop Report



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1. INTRODUCTION

The Marine Protected Areas Enforcement Workshop conducted was a follow-up to the United Nations Environment Programme Caribbean Environment Programme (UNEP-CEP) and the Caribbean Marine Protected Areas Management Network and Forum (CaMPAM) Training-of-Trainers course in Marine Protected Areas Planning and Management which was held in September 2011 in Belize.

Each participating country had to select a follow up activity, and Grenada and St. Vincent and the Grenadines decided to jointly plan and execute an enforcement training workshop based on the immediate needs of the managed MPAs in the two countries. The enforcement training workshop therefore targeted the MPA's of Grenada (Sandy Island Oyster Bed MPA and Molinière Beausejour MPA) and St. Vincent and the Grenadines (Tobago Cays Marine Protected Area).

2. SUPPORT FOR TRAINING WORKSHOP

The Training was supported by a small grant through the Regional Activity Center for Specially Protected Areas and Wildlife. The Training of Trainers Program in Marine Protected Area Management is an initiative of the Caribbean Environment Programme of the United Nations Environment Programme (UNEP-CEP) and the Caribbean Marine Protected Areas Management Network and Forum (CaMPAM). The 2011-2012 program is funded by the Italian Ministry of Foreign Affairs in support of the 'Caribbean Challenge' initiative and to assist the establishment of a fully ecologically-representative, climate change resilient, and functional network of marine protected areas in the Caribbean.

Counterpart funding came from the Sustainable Grenadines Inc. which also supported the participation of the Environmental Law Institute from Washington USA.

3. TRAINING FACILITATORS

The main facilitators for this training workshop were:

1. Ms. Sandra Nichols: Senior Attorney, Deputy Director of Judicial Education, and Co-

Director, Africa Program, Environmental Law Institute, Washington USA

2. Assistant Superintendent of Police Osmond Griffith: Commander of the Grenada Coast Guard
3. Assistant Superintendent of Police Vannie Curwen: Head of the Prosecution Department in Grenada for over fifteen years
4. Constable Kerry Swan: Public Prosecution, Royal Grenada Police Force.
5. Mr. Martin Barriteau - Director of Sustainable Grenadines, Inc.
6. Mr. Roland Baldeo - ToT trainee and MPA Coordinator, Fisheries Division, Grenada
7. Mr. Davon Baker - ToT trainee and Chair of the Sandy Island /Oyster Bed MPA Co-Management Committee, Grenada
8. Mr. Coddington Jeffrey – ToT trainee and Head Warden , Moliniere / Beausejour MPA, Grenada
9. Mr. Crofton Isaac - Marine Biologist - Fisheries Division, Grenada
10. Mr. Andrew Lockhart – ToT trainee and Superintendent - Marine and Terrestrial Parks, Saint Vincent and the Grenadines

4. TARGET GROUPS /TRAINEES

- MPA Wardens and Rangers
- National Parks Officers
- MPA Managers
- Fisheries Officers (who function within the jurisdiction of the MPA)
- Police and Coast Guard Officers (who operate within the jurisdiction of the MPA)

5. WORKSHOP OBJECTIVES

The training sessions were designed to:

- Develop enforcement capacity among the three participating MPAs
- Provide understanding of the legal framework of Fisheries management / MPA management and enforcement regulations
- Develop a formal understanding between the agencies working in MPA enforcement (i.e. Police, Wardens, Coast Guard and Prosecution Dept.).
- Evaluate current capacity enforcement strategies and identify potential for improvement and finding solutions for developing effective public relations.
- To understand the role of enforcement as a tool to manage human activities which impact the marine environment.
- To identify a variety of methods for addressing human behaviors relative to unsustainable practices within and outside the MPAs.
- To consolidate and strengthen gains from an existing MPA network by building effective enforcement capacity in the Grenada Bank.
- To develop a support system among relevant agencies and stakeholder groups to enhance/improve enforcement within the Grenada Bank Marine Protected Area Network (GBMPAN).

6. TRAINING CONTENTS

The training modules covered in the four-day training sessions are listed below.

4.1 Basics of Marine Law Enforcement

This module introduced the theories and principles of law enforcement, compliance, prerequisites for compliance, Intelligence, approaches to law enforcement and evaluating success.

MPA wardens raised a question as to how can the wardens use the public as enforcers. Cecil McQueen shared that users of the resource can become enforcers especially in relation to Illegal fishers: when community members see that other citizens breaking the law, try shall deter these actions. It was noted that the public has to be made more aware of the legal law on MPA enforcement. Benjamin Wilson, park warden highlighted that it can be challenging as violators are not always willing to listen to civilians who are trying to deter them.

Wilson discussed a case where if there is an attempt made to rob the wardens while they are in boat at a mooring. How do the wardens deal with such cases? Wardens shared some experience such as violator trying to shoot them with a spear gun. Ms. Sandra Nichols highlighted that the warden has a right to defend themselves and later ASP Griffith added that the legal aspect of handling such cases and when should the wardens decide to apprehend someone. Nichols addressed that the MPA enforcement unit will have to develop an enforcement strategy so that enforcement officers know what to do in every situation. Mr. Martin Barriteau highlighted documentation of operations (patrols, fines, arrests) is necessary.

1. Warden / Ranger operations and enforcement issues in the MPA's

Three ToT Trainees gave a presentation on the enforcement issues which occurs in their respective MPA.

1. Mr. Davon Baker Sandy Island /Oyster Bed MPA
2. Mr. Olando Harvey - Tobago Cays Marine Park
3. Mr. Coddinton Jeffrey - Moliniere /Beausejour MPA

2. MPA governance & Legal Framework. Grenada. Saint Vincent

MPA Coordinator Roland Baldeo highlighted to the participants that it is important to know the legal backing in line with MPA warden's enforcement role. His presentation covered training modules on Management Authority & Management Committee for MPAs.

With reference to chapter on Enforcement Law: in this section he addressed that the Marine park wardens, any police officer and every person who is authorized officer from the purpose of the fisheries act is deemed to be a marine park warden for these regulations. If need arises under MPA enforcement to create action of arrest, this will be developed in future to ensure that public take these law in serious considerations. His also introduced binding penalties & fees for MPA regulations and enforcement. He introduced the concept of co-management and advised the participants that this type of management arrangement is being applied to help scale MPA enforcement at national level scale.

Adding to this session, Mr. Andrew Lockhart, presented on the MPA governance of Saint Vincent. He highlighted countries commitment to Caribbean Challenge initiative, and gave a bigger picture of the MPA enforcement efforts. He highlighted on National Parks Act No. 33 or

2002 (amended No. 13 of 2010), draft Environment Management Bill 2009 and sections from sections from National Parks Act: At the end of this session it was discussed to scope in building regional MPA enforcement officers network under the MPA network where officers could strengthen cross boundary enforcement issues.

3. Fisheries Conservation Measures:

Mr. Crofton Isaac, Marine Biologist in the Fisheries Division placed emphasis on legal basis of Fisheries Act No. 15 of 1986, part III Fisheries regulations (SRO 15 of 2010) and highlighted that MPA regulations is part of Fisheries Conservation Measures.

This section introduced legislative rules aimed at directly conserving /protecting fish stocks and supporting ecosystems, contemporary approach to fisheries and marine resource management. It placed emphasis on the understanding of legal basis for conservation measures.

4. Increasing compliance through outreach efforts and communications campaigns

Sandra Nichols shared experience from MPA site in Nha Vietnam under social marketing of existing laws and policies. She asked the participants to share Community impressions of their MPA sites. Feed back from sites:

- MBMPA - at first community members had been skeptical, but now that they have been seeing fish sizes are increasing, and people have visible/tangible benefits, they are more supportive.
- TCMP - Wardens are respected, with a few exceptions
- SIOBMPA – there has been some tension when MPA management interferes with livelihoods, but it helps to have connections to the communities/fishermen.

5. Evidence Gathering and Case File Preparation:

ASP Vannie Curwen and Kerry Swan facilitated these sessions. This module introduced legal understanding and process involved in evidence gathering and recording files, laws and rules of evidence, judges rules, handling of exhibits, report writing and case file preparation.

6. Infractions in the MPA - Approach and Response

ASP Osmond Griffith started his session with a warm up exercise and the exercise reflected that body language is important, people don't always listen; they look and learn. To create more awareness, handouts with information on illegal activities in MPA, details of charges and penalties should be made available.

Broad ranges of issues and scenarios were discussed during this session dealing with all possible infringements which occurs in the three participating MPA's.

ASP Griffith explained on procedures related to commission of offense and the power of arrest. He highlighted that prevention is the preferred method, but it has repercussions. Arrests must be done with minimum force to defuse tension.

7. At Sea Enforcement Scenarios

This activity was a practical which reinforced the information that was presented in the in class sessions. They included, field practical to arrest and charge person for illegal activities committed in the MPA. Moliniere/Beausejour (MBMPA), Sandy Island Oyster Bed (SIOBMPA) and the Tobago Cays Marine Park (TCMP) were the three MPAs involved in these exercises.

Without any prior knowledge of what illegal activity that was being conducted, each MPA was presented with different scenarios to deal with. Each team was sent out of the location before the Coast Guard Commander began setting up the scene after which they were called in. All other participants were just observing at this time.

The MBMPA team was given a spear fishing activity within the park of which an arrest and charge was made. The necessary evidences were collected for a pending trial.

The SIOBMPA team had to deal with illegal dumping and anchoring, again of which an arrest was made, and evidence was collected for trial.

The TCMP team was dealing with persons speeding in the MPA. They saw it fit to just issue a warning therefore no arrest and charge was made.

In preparation for the trial the teams sought the assistance of both legal and enforcement persons involved in the training to help prepare the case file. The following day the court room scene was set. A local magistrate resided over the trial and two police prosecutors were represented the defendant and accused respectively.

8. Mock Trial:

A mock was conducted on the last day of the training course. The conference room was remodeled as a Magistrate court. The Senior Magistrate in Grenada His Worship Jerry Seals presided.

The Wardens were not informed before that a real Magistrate would preside at the mock trial, and as a result they were very nervous when giving their testimony on the witness stand.

Two cases were brought to trial during the period allocated for this activity. The case of the illegal spearfishing in the MPA was 'thrown out' (dismissed) due to conflicting testimony given by the MPA Warden on the witness stand, and in the other case, the accused was charged for illegal anchoring and garbage disposal in the MPA.

The Magistrate in his closing remarks complemented the organizers of the workshop and stated that he learnt much about Marine Protected Areas during the trial. He recommended holding more of this type of workshops and mock trial so the legal judiciary in Grenada can be sensitized of MPA enforcement issues.

7. RECORDING OF WORKSHOP

The four-day training session has been recorded and captured on video. The objective of video recording is to document training and create MPA enforcement video training kit for wardens and new enforcement officers who were unable to attend the training. While a formal press release was not drafted for the training, local tv stations were responsible for generating the recording of the mock trial. Therefore the training was highlighted in the local tv news cycle for a period of two days. Subsequently, the government information service tv channel played excerpts from the mock trial for a period of two weeks following.

8. CLOSING CEREMONY

MPA Coordinator Roland Baldeo chaired the closing ceremony. He introduced Mr. Aaron Francois Permanent Secretary, Ministry of Agriculture Forestry and Fishery, Mr. Justin Rennie, Chief Fisheries Officer Fisheries Division, and ASP Osmond Griffith Commander of the Grenada Coast Guard and other invited guest. All the officials addressed the participants and gave speech on the importance of MPA enforcement. Mr. Francois made a strong emphasis on the strengthening of public relations by MPA Wardens in their daily course. He highlighted the strengthening working relations between the Police, Coast Guard and the Wardens in protecting

the ocean resources. He informed enforcement officers that the understanding of legal laws behind their respected roles has to be taken seriously and understood in order for the officers to deliver effective MPA governance.

Permanent Secretary Mr. Francois presented all participants attending the training workshop with a certificate of completion.

9. TRAINING EVALUATIONS

Feedback was overwhelmingly positive. Participants commended the facilitators for their professionalism and the interactive nature of much of the workshop. The main suggested improvement was “more time for discussion” as many felt that some aspects of the training were rushed (evidence gathering, giving evidence, case file preparation). The highlights of the workshop for many were the mock trial and the at sea scenarios. Almost all participants expressed the need for more outreach/communication training and greater regional collaboration.

10. TRAINING OUTCOMES

The MPA enforcement officers were exposed to substantial information on the legal aspect of MPA enforcement and at the same time were given practical experience in MPA enforcement, infringement cases at sea through the scenario’s and dealing the infringements to police. Furthermore, the mock session gave them practical experience in dealing with offences and infringement in court.

Conceptual, legal and practical knowledge on MPA governance, MPA regulations, and Fisheries management was provided to the MPA enforcement officers. The training brought different site based engagement, wardens and rangers from Sandy Island/Oyster Bed Marine Protected Area, Moliniere/Beausejour Marine Protected Area, and the Tobago Cays Marine Park and this allowed participants to learn and share matters relating to MPA governance, legal law and infringement from each other. Future follow-up action which was agreed from this training is the development of a MPA enforcement strategy, enforcement resource materials, and further capacity building activities with legal experts and the enforcement sector.

11. APPENDICES

Appendix 1: MPA Enforcement Training Workshop Agenda.

DATE / TIME	PRESENTATION / EXERCISE	PRESENTER
Tues. Nov. 29 th Day 1		
8:30 – 9:00	Registration and Opening Ceremony	
9:00 – 9:45	Basics of Marine Law Enforcement	Sandra Nichols – Environmental Law Institute- Washington USA
9:45 – 10:30	Warden/Ranger operations and enforcement issues in the MPAs <i>10 mins. for each MPA / 5 mins. questions</i>	1. Davon Baker – SIOBMPA 2. Orlando Harvey – TCMP 3. Coddington Jeffery – MBMPA
10:30 – 10:45	Break	
10:45 – 11:30	MPA Governance & Legal Framework - Grenada	Roland A. Baldeo MPA Coordinator
1130 – 12:15	MPA Governance & Legal Framework – St. Vincent & the Grenadines	Andrew Lockhart Superintendent - Marine and Terrestrial Parks,
12:15 – 13:15	Lunch	
13:15 – 14:00	Increasing compliance through outreach efforts and communications campaigns	Sandra Nichols – Environmental Law Institute- Washington USA
14:00 – 14:45	Fisheries Conservation Measures	Crofton Isaac – Marine Biologist
14:45 - 17:00	List of infringements/infractions occurring in the MPA's and approach/response to each infringement/infraction.	ASP Osmond Griffith - Commander Grenada Coast Guard
Wed. Nov. 30 th Day 2		

8:30 – 9:15	Evidence Gathering and Recording Fines	<p>ASP Vannie Curwen – Royal Grenada Police Force</p> <p>ASP Osmond Griffith - Commander Grenada Coast Guard</p>
9:30 – 10:15	Laws and Rules of Evidence	
10:15 – 10:30	Break	
10:30 – 12:30	Judges Rules	
12:30 – 13:30	Lunch	
13:30 – 14:15	Handling of Exhibits.	
14:15 – 15:00	Report Writing	
15:00 – 16:00	Case file preparation	
16:00 – 16:30	Briefing on sea enforcement activity next day.	
Thur. Dec. 1 st Day 3		
8:30 – 12:00	At sea enforcement scenarios: Practical activity in the Moliniere Beausejour MPA <i>Wardens to arrest and charge 3 persons for illegal activities in the MPA</i>	ASP Osmond Griffith - Commander Grenada Coast Guard
12:00 – 13:00	LUNCH	
13:00 – 14:00	Lessons learned at sea. Opportunity to discuss what happened during the enforcement scenario (i.e. successes and failures, things to improve.	ASP Osmond Griffith - Commander Grenada Coast Guard Sandra Nichols – Environmental Law Institute- Washington USA
14:00 – 17:00	Writing up charge sheets. Preparation of case for mock trial	ASP Vannie Curwen – Royal Grenada Police Force
Fri. Dec. 2 nd Day 4		
8:30 – 12:00	Mock Trial	ASP Vannie Curwen – Royal Grenada Police Force
12:00 – 13:00	LUNCH	
13:00 – 14:00	Review and lessons learnt from mock trial.	ASP Vannie Curwen & ASP Osmond Griffith Sandra Nichols – Environmental Law Institute- Washington USA
14:00 – 14:30	Course Evaluation	Martin Barriteau – Director Sustainable Grenadines Project Sandra Nichols – Environmental Law Institute- Washington USA
14:30 – 15:30	Closing Ceremony	Permanent Secretary – Ministry of Agriculture, Forestry and Fisheries.

Appendix 2: Workshop participants list

	Name	MPA / Country
1	Jody Placid	SIOBMPA warden
2	Anique Coy	SIOBMPA warden
3	Bryan Prince	SIOBMPA warden
4	Kyle Gillespie	SIOBMPA intern
5	Sternley Walker	Park Ranger TCMP
6	Olando Harvey	Marine Biologist TCMP
7	Travon Ferrarie	Fisheries Extension Officer TCMP – St. Vincent
8	Coddinton Jeffery	MBMPA warden
9	Annmarie – Taitt	MBMPA warden
10	Cecil McQueen	MBMPA warden
11	Benjamin Wilson	TCMP Warden
12	Hyron Joseph	TCMP Chief Park Warden
13	Davon Baker	Chair SIOBMPA
14	Junior McDonald	Carriacou Fisheries Officer
15	Andrew Lockhart	Superintendent, Marine –Saint Vincent
16	Desmond Nichols	Carriacou Police
17	John Son Cornwall	Coast Guard - Grenada
18	Lenroy Nelson	Carriacou Police
19	Meniek Kirby	Coast Guard - St. Vincent
20	Roland A. Baldeo	MPA Coordinator

Appendix 3. Closing Ceremony Program



MPA Enforcement Training Workshop
Nov. 29th – Dec 2nd 2011
Grenada

CLOSING CEREMONY
Friday Dec 2nd 2011 3:00 pm
Fisheries Division Conference Room

- Prayers: **Mrs. Anmarie Taitt** - Warden - Moliniere / Beausejour MPA
- Welcome :/ Chairman: **Mr. Roland A. Baldeo** - MPA Coordinator - Fisheries Division.
- Remarks: **Mr. Martin Barriteau** - Director, Sustainable Grenadines Inc.
- Remarks: **ASP Osmond Griffith** - Commander – Grenada Coast Guard
- Remarks: **Mr. Justin Rennie** - Chief Fisheries Officer, Fisheries Division.
- Remarks: **Mr. Aaron Francois** - Permanent Secretary, Ministry of Agriculture, Forestry and Fisheries.
- Dist. Of Certificates: **Mr. Aaron Francois** - Permanent Secretary, Ministry of Agriculture, Forestry and Fisheries.
- Vote of Thanks: **Mr. Orlando Harvey** - Tobago Cays Marine Park

Refreshments



MINISTRY OF AGRICULTURE, FORESTRY & FISHERIES



MPA ENFORCEMENT TRAINING
St. George's, Grenada. Nov. 29 – Dec. 02 2011

This is to Certify that: Cod d'inton Jeffrey

Has successfully completed four day training workshop with sessions in MPA Governance & Legal Framework, Increasing compliance through outreach effort and communication campaigns, Fisheries Conservation Measures; Evidence gathering and recording fines; Laws and rules of evidence; Handling exhibits; Report writing and file preparation, Mock trial, and is awarded this certificate.

<hr/> MR. AARON FRANCOIS PERMANENT SECRETARY MINISTRY OF AGRICULTURE LANDS, FORESTRY & FISHERIES	<hr/> MR. JUSTIN RENNIE CHIEF FISHERIES OFFICER FISHERIES DIVISION	<hr/> ASP OSMOND GRIFFITH COMMANDER GRENADA COAST GUARD
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Appendix 5: Workshop Photo Gallery:



Chief Prosecutor delivering training module



Grenada Coast Guard Commander briefing trainees at sea



ToT Trainee Olando Harvey taking a leading role



Scenario at sea in the MPA



Trainees working on case file preparation



Mock trial with Chief Magistrate on the Bench



Court audience during mock trial



Warden Cecil McQueen giving testimony



Permanent Secretary presenting certificate to ToT trainee Andrew Lockhart during closing ceremony



Workshop participants with instructors

Appendix 6: Budget:

PARTICULARS	UNIT COST	TOTAL COST
Accommodation for 15 external participants :		
Accommodation: Deynas City Inn		\$2,300.00
Accommodation: Tropicana		\$1,559.06
Accommodation in Carriacou for 1 Union Island Participant		\$36.00
DSA: 15 persons X 4 Days @US \$20.00	\$80.00	\$1,200.00
DSA for 3 SVG Participants for one extra day		\$67.10
Local Transportation for 5 Participants staying Tropicana		\$40.00
VGA cable \$ power strip		\$42.03
9 V Batteries for cordless mike		\$36.45
Stationary		\$150.00
Meals: 25 Persons X 4 days @ US\$13.10		\$1,625.00
Lunch for closing ceremony for an additional 25 pers.		\$327.00
Water Fountain and Water		\$51.00
Travel for Carriacou Participants (Osprey): 6 Persons X US \$60.00	\$60.00	\$360.00
Travel for Union Island Participants (Osprey): 3 Pers. @ \$60.00		\$179.10
Travel for St. Vincent Participants (LIAT)		\$775.19
Air Travel (SVG Air): Junior McDonald		\$98.00
Boat hire. Union Island to Carriacou (return) for Union Island Participants		\$149.79
HONORARIUM:		
ASP Vannie Curwen- 4 days @	\$112.35	\$449.43

ASP Osmond Griffith 4 Days @	\$93.63	\$374.50
PC Kerry Swan: 3 Days @	\$37.45	\$112.35
Bobby Medford: Diver/Spear fisher and Role Play		\$140.00
Jaime Campbell - Camera Man: 4 days @	\$70.00	\$280.00
Role Play: PC Emon Ghatt		\$37.45
Role Play: PC Luke Thomas		\$37.45
Crafton Isaac: Presentation on Conservation		\$74.90
Zaidy Khan. Logistic and report writing. 4 days @	\$37.45	\$149.80
Curlan Bishop: Editing raw video		\$250.00
Print cartridge		\$133.01
Waggy.T Rentals: Rental of 10' x 20' tent for final day		\$106.94
Total Expenses		\$11,141.55
UNEP CaMPAM funding		\$9,000.00
SuSGren Co-Financing		\$2,163.32
TOTAL		\$11,163.32
Less Expenses		\$11,141.55
Balance		\$21.77